DEPARTMENT OF THE ARMY HEADQUARTERS, UNITED STATES ARMY, PACIFIC Fort Shatter. Hawaii 968585100

USARPAC Regulation No. 5-I

8 June 2001

Management DEFENSE REGIONAL INTERSERVICE SUPPORT

This revision updates ISA responsibilities, policies, and procedures; adds an ISA management control checklist; and adds a sample format for an MOA/MOU. Issue of supplements to this regulation is prohibited unless prior approval is obtained from HQ USARPAC (APLG-PM).

- 1. PURPOSE. This regulation establishes USARPAC policies, responsibilities, and procedures for the Defense Regional Interservice Support (DRIS) Program.
- 2. APPLICABILITY. This regulation applies to HQ USARPAC and USARPAC subordinate commands.
- 3. REFERENCES.
 - a. Required publications.
 - (1) DOD Instruction 4000.19 (Interservice and Intragovernmental Support).
 - (2) DFAS-IN Reg 37-I (Finance and Accounting Policy Implementation).
- (3) AR 5-9 (Intraservice Support Installation Area Coordination) with USARPAC Supplement 1.
 - (4) AR 5-20 (Commercial Activities Program).
 - (5) AR 25-50 (Preparing and Managing Correspondence).
- (6) Army Handbook (Support Agreement Management) (http://www.hqda.army.mil/acsimweb/ops/sams.shtml).
- (7) **USCINCPACINST 4000.2N** (USPACOM Defense Regional Interservice Support (DRIS) Program).
 - b. Referenced forms.
 - (1) DD Form 448 (Military Interdepartmental Purchase Request).
 - (2) DD Form 1144 (Support Agreement).

^{*}This regulation supersedes USARPAC Reg 5-1, 17 August 1998.

4. EXPLANATION OF ACRONYMS AND TERMS. Acronyms and special terms used in this regulation are explained in the glossary.

5. RESPONSIBILITIES.

- a. HQ USARPAC **G4/DCSLOG**. Establish command policies and maintain command supervision over the DRIS Program in USARPAC.
- b. HQ USARPAC DCSRM. Provide or clarify funding, reimbursement, and costing policies and guidance.
- c. HQ USARPAC staff activities. Actively encourage and support the DRIS Program in USARPAC.
 - d. Commanders of USARPAC subordinate commands:
- (1) Seek increased economies, quality, and effectiveness by actively participating in local Joint Interservice Regional Support Group (JIRSG) initiatives and by cooperating with other Army activities, DOD components, and Federal agencies.
- (2) Strive to expand the use of intraservice, interservice, interdepartmental, and interagency support to increase effectiveness of operations and reduce defense resource requirements without impairing mission capability.
- 6. POLICIES AND PROCEDURES. The DRIS objective is achieved through the use of JIRSGs and agreements, both Inter/Intraservice Support Agreements (ISAs) and Memorandums of Agreement (MOAs)/Memorandums of Understanding (MOUs). USARPAC policies, responsibilities, and procedures are as follows:
 - a. Inter/Intraservice Support Agreements (DD Forms 1144). See appendix A.
 - b. Memorandums of Agreement/Understanding. See appendix B.
 - c. Joint Interservice Regional Support Groups. See appendix C.
 - d. Reimbursements.
- (1) Interservice, interdepartmental, and interagency reimbursement policies are published in DOD Instruction 4000.19.

(2) Intra-Army reimbursement policies are published in separate Assistant Secretary of the Army for Financial Management and Comptroller (ASA(FM&C)) memorandum(s) and/or message(s).

(APLG-PM)

FOR THE COMMANDER:

OFFICIAL:

JAMES T. HIRAI Colonel, GS Chief of Staff

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Appendix A. ISAs

B. MOAs/MOUs

C. JIRSGs

Glossary

Section I. Acronyms Section II. Terms

DISTRIBUTION:

A (1 ea)

Plus 25th ID(L),& USARHAW

2 -25ID(L)

1 -45th Corps Support Group (Forward) USAG-HI (APVG-GRM)

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USAMPB H | -

5 - USARAK (APVR-IM-AAS-R) 5 - USARJ (APAJ-IM-AM)

1 - ԳեւTSC

1 - 9th RSC

1 - 196th Inf Bde

10 - APLG-PM

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Copy Posted At: http://dcsim.usarpac.armv.mil/s1/Forms.htm

INTER/INTRASERVICE SUPPORT AGREEMENTS

- 1. PURPOSE. This appendix establishes policies, responsibilities, and procedures for ISAs.
- 2. SCOPE. ISAs as used herein refer to agreements documented on DD Forms 1144.
- 3. OBJECTIVE. To achieve savings and/or cost avoidance without jeopardizing missions by eliminating unnecessary duplications through cooperation with other Army activities, DOD components, and Federal agencies. Use ISAs for recurring base support services when it is determined that the ISA option is more cost effective than contract or in-house performance.
- 4. RESPONSIBILITIES.
 - a. HQ USARPAC G4/DCSLOG.
 - (1) Establish policies and procedures to manage and administer ISAs.
 - (2) Maintain repository of USARPAC ISAs.
 - b. HQ USARPAC staff activities. Provide guidance in functional area of expertise.
- c. 25th Infantry Division (Light) and U.S. Army, Hawaii (25th ID(L) & USARHAW), U.S. Army Alaska (USARAK), U.S. Army Japan (USARJ) (10th and 17th Area Support Groups (ASGs)), 9th Regional Support Command (9th RSC), and 196th Infantry Brigade (196th Inf Bde).
- (1) Designate Support Agreements Managers (SAMs), functional managers, and resource management budget personnel responsible for management and administration of ISAs. Ensure these individuals are aware of and perform their responsibilities enumerated herein.
- (2) Negotiate, approve, and sign **ISAs** for respective commands and within respective geographical areas of responsibility as **defined by** USARPAC Supplement 1 to AR 5-9.
 - (3) Resource Management (RM) budget personnel.
- (a) Provide funding, costing, and reimbursement guidance and assistance to functional managers; e.g., assist in developing reimbursable rates and projected reimbursements.
- (b) Ensure that support categories and funding annexes in **ISAs** are correctly labeled as reimbursable or non-reimbursable.
- (c) Bill and ensure collection for reimbursable support based on input from functional managers.
- (d) Track reimbursements earned and support costs paid for each ISA. Take appropriate action for significant deviations from estimated reimbursements or support costs.

- (e) Issue MIPRs or other funding documents only after need for ISA support services have been validated by the functional manager(s).
 - (f) Provide timely support to SAMs and functional managers.
- (g) Complete the applicable part of the management control checklist at enclosure 1 to appendix A.
- (4) Functional Managers (Directors who provide or receive support; e.g., Director for Public Works and Director for Logistics).
 - (a) Review support requests and ascertain impact of providing support.
- (b) Provide base support within AOR and capability to receivers in accordance with ISAs. Ensure support provisions are current and comply with applicable laws and directives.
- (c) Review/revise annual estimates of reimbursable support costs and provide data to SAMs and RM budget personnel.
 - (d) Annually develop billing rates for reimbursable support services.
- (e) Ensure all reimbursable support are identified and reported to RM budget personnel for billing and collection.
- (f) Annually validate need for support via ISA where USARPAC is the receiver of recurring reimbursable support services. Validations should minimally consider whether recurring services are still required, quantities and frequencies are necessary, and whether other sources of support such as contract or in-house capabilities would be more appropriate and cost effective. Provide validations to the SAM and RM budget personnel.
 - (g) Provide timely input and support to SAMs and RM budget personnel.
- (h) Notify the SAM and receiver(s) of any change to support at least 180 days in advance of effective date.
- (i) Designate ISA points of contact (POCs) who are responsible, responsive, and knowledgeable about their respective support categories, to include working knowledge of costing, manpower, and workload.

- (j) Complete the applicable part of the management control checklist at enclosure 1 to appendix A.
 - (5) Support Agreements Managers.
 - (a) Administer and manage the ISA program.
- (b) Determine the appropriate type of agreement to use (MOA, MOU or ISA). Use discretion in determining what is "recurring" support with respect to use of ISAs versus MOAs/MOUs. The glossary contains a description of what constitutes recurring support.

- (c) Prepare, coordinate, finalize, and distribute ISAs. Negotiate ISAs in coordination with suppliers/receivers and with input from functional managers and RM budget personnel.
- (d) Maintain a current list of functional manager POCs to facilitate and expedite ISA coordination. Share the list with RM budget personnel.
- (e) Prepare an annual ISA review schedule. Prepare, renew, and revise **ISAs** as scheduled, subject to changes in priorities and workload.
 - (f) Perform complete reviews of supplier ISAs every 3 years.
- (g) In coordination with functional managers and RM budget personnel, timely notify receivers of projected reimbursement changes.
- (h) Maintain a central file of ISAs. Submit information and reports to HQ USARPAC (APLG-PM).
- (i) Complete the applicable part of the management control checklist at enclosure 1 to appendix A.

5. POLICIES AND PROCEDURES.

- a. Policies and procedures in DODI 4000.19, USCINCPACINST 4000.2N, and this regulation apply. The Army Handbook Support Agreement Management provides best practices and guidance and may be followed when not in conflict with directives, to include this regulation.
 - b. Cost comparison studies per AR 5-20, paragraph 4-4.
- (1) Non-DOD Federal ISAs. Justify new or expanded ISAs with non-DOD federal agencies/activities by a cost comparison study. A cost comparison study is also required, if a renewed ISA would result in a change to or from contract performance.
- (2) DOD ISAs. Justify ISAs with other Army, Navy, Air Force or DOD activities/agencies by cost comparison studies if there is a change to or from contract performance or if providing aviation services,
- (3) The cost comparison study is the responsibility of the requesting agency/activity, not the support provider.
- c. ISAs are not used with non-federal agencies and activities. Use the format at appendix B for MOA/MOU.
- d. An ISA is not required between USARPAC subordinate commands, activities or units; e.g., USARAK and 196th Inf Bde.
- e. ISA preparing authorities will maintain a data base and repository of **ISAs** as prescribed by HQ USARPAC. Update the data base semiannually and provide to HQ USARPAC (APLG-PM) by 30 April and 31 October.

- f. Document recurring base support in an ISA, not in an MOA/MOU. Exception: Completely non-reimbursable intra-Army or interservice support may be documented in an MOA/MOU. However, if any recurring support to a receiver is reimbursable, the ISA format will be used, and it will document both reimbursable as well as non-reimbursable categories of support.
 - g. Consolidate ISAs between the same supplier and receiver wherever practicable.
- h. Make complete reviews of each supplier ISA every 3 years to ensure appropriateness and currency of support provisions and reimbursements to avoid adverse resource impacts; e.g., loss of reimbursements because billing rates were not kept current. Reimbursements are recosted annually during the budget process; provide estimates to appropriate receivers as soon as practicable. Non-reimbursable support need not be costed.
- i. Prepare a reimbursement/funding annex and attach to **ISAs** to document reimbursement methodologies and computations.
- j. ISAs will be executed and approved at the lowest practical command level. If a disagreement between supplier and receiver cannot be resolved at the local level, complete the ISA but exclude the area of disagreement. Report the disagreement to HQ USARPAC (APLG-PM) for resolution.
- k. The Army Handbook Support Agreement Management contains block-by-block ISA preparation guidance, which may be used subject to the following:
- (1) <u>Block 1, Agreement Number.</u> Construct the number using the supplier's DOD Activity Address Code (DODAAC), effective date (optional), and a serial number assigned by the SAM. The effective date can either be the two-digit calendar year or the two-digit calendar year plus the three-digit Julian date.
- (2) <u>Block 4, Expiration Date</u>. Normally, "Indefinite" is inserted in this block because of the recurring nature of support services. In cases where a specific expiration date is used, the ISA does not automatically expire on that date. To officially termin-ate an ISA, blocks 10a through 10d must be completed.
- (3) <u>Block 7a, Support.</u> List only categories of support requested by the receiver in this block or in the Specific Provisions attachment. Show both DODI 4000.19 and corresponding Service Based Costing support categories and codes; e.g., Social Actions/Substance Abuse (A09). Refer to the suggested category crosswalk at enclosure 2 to appendix A.
- (4) <u>Block 11, General Provisions.</u> Include the following information as a minimum (use continuation sheet if necessary):
 - (a) Purpose of the ISA.
 - (b) Applicable references; e.g., MOA/MOU.
 - (c) Number of military and civilian/contractor personnel supported.

- (d) List of facilities occupied by the receiver to include building numbers, square footage, category codes, and real estate permit number.
- (e) If applicable, background/historical information on mission and resource transfers between the supplier and receiver that resulted in the ISA.
 - (f) Reason for a specific expiration date, if applicable.

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- I. Where USARPAC is the receiver of recurring reimbursable support services, validate the receiver ISAs annually to ensure that only minimal essential services are required before issuance of funding documents such as MIPRs. Validations should consider whether recurring services are still required, quantities and frequencies are necessary, and whether other sources of support such as an ISA with another Federal activity, contract or in-house capabilities would be more appropriate and cost effective. Maintain copies of validations in the ISA files.
- m. Prior to each fiscal year-end, compare reimbursements received and support costs paid to estimates in each ISA. Investigate significant deviations and take appropriate action, if necessary.
- n. Scrutinize ISAs continuously to maximize savings and/or cost avoidance. To facilitate this scrutiny, include the management control checklist at enclosure 1 to appendix A in commands' Management Control Plans. Have the checklist completed by SAMs, functional managers, and RM budget personnel at least once every 5 years. Additionally, SAMs will prepare and timely execute annual ISA review schedules, subject to changes in priorities and workload.

MANAGEMENT CONTROL EVALUATION CHECKLIST

FUNCTION: ISA Support Costs and Reimbursements

PURPOSE: To assist support agreement managers, functional managers, and resource management budget personnel in evaluating their key management controls. This checklist is **not** intended to cover&l controls.

INSTRUCTIONS: Answers must be based on the actual testing of management controls (e.g., document analysis, direct observation, interviews, sampling, etc.). Answers that indicate management control problems must be explained and corrective action indicated in supporting documentation. These management controls must be evaluated at least once during the five-year evaluation cycle.

TEST QUESTIONS FOR SAMs:

- 1. Have support agreement managers, functional managers/points of contact (e.g., DPW, DOL, etc.), and resource management budget personnel been designated for management and administration of ISAs?
- 2. Have these designated individuals been made aware of their responsibilities for management and administration of ISAs?
- 3. Do directorate functional managers/points of contact and resource management budget personnel provide timely responses/input to facilitate completion of ISAs?

- 1. Are reimbursable rates updated annually and computed correctly (includes all allowable costs)?
- 2. For Receiver ISAs (USARPAC is the customer), is the need for support services annually validated (e.g., support needed, ISA best source of support, and minimum essential quantities and frequencies)?
- 3. Are applicable support category descriptions current, complete, and accurate?

TEST QUESTIONS FOR RESOURCE MANAGEMENT BUDGET PERSONNEL:

- 1. Are ISA support categories and/or funding annexes correctly labeled as reimbursable or non-reimbursable per current reimbursement policies?
- 2. For Receiver **ISAs** (USARPAC is the customer), are **MIPRs** issued only after receiving the validations for support services from functional managers/points of contact?
- 3. Are reimbursements received and support costs paid tracked (estimates versus actuals) for each ISA? Are significant deviations from estimates investigated and appropriate corrective actions taken?

CROSSWALK DODI 4000.19 and SBC Support Categories

DODI Category Title	Code SBC Category Title
Administrative Services	AI7 Admin Svcs (Doc Mgmt)
ADP & Automation Services	Al 8 Information Systems Security
ADP & Automation Services	Al 9 Automation
ADP & Automation Services	A20 Information Technology Planning
Audio & Visual Information	Al 6 Visual Information Systems
Services	
Chapel & Chaplain Services	(A82 /Religious
Chapel & Chaplain Services	A83 [(Chaplain) Special Staff Work
Civilian Pers Services	A01 Çivilian Pers Services
Civilian Pers Services	A92 EEO
Clubs	Al 3 MWR-Business Opns
Command Support	A87 Command Inspections
Command Support	A88 Command Investigations
Command Support	A89 Complaint/Assistance Svcs
Command Support	A90 Protocol Svcs
Command Support	A91 Instl Mgmt
Command Support	A94 Internal Review
Common Use Fac Const, Ops,	A40 Maint-Improved Grounds
M&R	
Common Use Fac Const, Ops,	A41 Maint-Unimproved Grounds
M&R	
Common Use Fac Const, Ops,	A43 Maint-Surfaced -Area
M&R	A A O Maint Daileand
Common Use Fac Const, Ops,	A 4 9 Maint-Railroad
M&R	A61 Snow:& Sand Removal
Common Use Fac Const, Ops,	A61 Snow:& Sand Removal
M&R	1415 Communication 0 0 0 0 1
Community Boletions	A15 Communication Sys & Sys Spt
Community Relations	A84 Community Relations
Community Services	A10 Army Community Services A11 Child & Youth
Community Services	
Community Services Custodial Services	A12 Fitness & Recreation
	A57 Custodial Services
Disaster Preparedness	B01
Duplication Services Education Services	A17 Admin Svcs (Doc Mgmt)
100	A14 Continuing Educ Svcs
Entomology Services	A58 Indoor Pest Control
Entomology Services	A59 Outdoor Pest Control
Environmental Cleanup	A65 Restoration Pgms
Environmental Compliance	A64 Conservation Pgms
Environmental Compliance	A66 Compliance Pgms

Environmental Compliance	A67 Pollution Prevention Pgms
Equip Maint, Repair & Calibration	A27 Materiel Spt Maintenance
Explosive Ordnance Spt	B02
Facility Const & Major Repair	A53 /Facilities Engineering Services
	Mgmt
Facility Const & Major Repair	A54 Master Planning
Facility Const & Major Repair	A55 Real Estate/Real Property
	Administration
Facility Const & Maior Repair	A56 Real Estate Leases
Facility Const & Major Repair	A62 Minor Construction
Facility Const & Maior Repair	A63 I FReal Property Demolition
Facility Maint & Minor Repair	IA31 Bldg (Facilities) Maint-Tng & Ops
Facility Maint & Minor Repair	IA32 Bldg (Facilities) Maint-
	Maint&Production
Facility Maint Inor Repair	A33 Bldg (Facilities) Maint-RDT&E
Facility Maint & Minor Repair	A34 Bldg (Facilities) Maint-Supply
Facility Maint & Minor Repair	A35 Bldg (Facilities) Maint-Administration
Facility Maint & Minor Repair	A36 Bldg (Facilities) Maint-AFH
Facility Maint & Minor Repair	A37 Bldg (Facilities) Maint-UPH
Facility Maint & Minor Repair	A38 Bldg (Facilities) Maint-Community
Facility Maint & Minor Repair	A39 Bldg (Facilities) Maint-
	Medical/Hospital
Facility Maint & Minor Repair	A42 Bldg (Facilities) Maint-Other
Finance & Acct (DFAS)	VP 3N/J
Fire Protection	A68 Fire & Emergency Response Svcs
Food Service	A29 Food Services/TISA
Health Services	
Housing & Lodging Services	A50 Family Housing Mamt
Housing & Lodging Services	A51 Transient Housing Mgmt
Housing & Lodging Services	A52 UPH Mgmt
Laundry & Dry Cleaning	A30 Ldry & Dry Cleaning Services
Legal Services	A79 Admin & Civil Law
Legal Services	A80 Criminal Law & Discipline
Legal Services	A81 Client Svcs
Mail Postage Service	A17 Admin Svcs (Doc Mgmt)
Mail Service	A17 Admin Svcs (Doc Mgmt)
Mail Transportation Overseas	
Military Pers Spt	A07 Mil Pers Manning
Military Pers Spt	A08 Mil Pers Svcs
Military Pers Spt	A93 EO
Mobilization Spt	B03
Morale, Welfare & Rec (MWR)	AI 3 MWR-Business Opns
Activities	

Mortuary Services	B04	
Museums		
Occupational & Indus Health Svc		
Police Services	A76 (Correctional Svcs
Police Services	IA77	aw Enforcement Svcs
Printing Services	IA17	Admin Svcs (Doc Mgmt)
Public Affairs	A85	News Media Facilitation
Public Affairs	A86 I	nfo Strategies
Purchasing & Contracting Services	A74	Contracting
Purchasing & Contracting Services	A75	Contracting Admin
Refuse Collection & Disposal	A60 F	Refuse Removal
Resource Management	A69	Program/Budget
Resource Management	A70	Spt Agreement/MOU/MOA Mgmt
Resource Management		Igmt Accounting
Resource Management		InstI TDA Mamt
Resource Management	A73 I	lgmt Analysis
Retired Affairs		
Safety	A95	Instl Safety & Occupational Health
Security Services	A21	Installation Security Prog Mgt Spt
Security Services		orce Protection
Security Services		Physical Security
Shuttle Services		ransportation Services
Social Actions		ubstance Abuse
Storage & Warehousing		Asset Management
Supply Services		mmunition Supply
Supply Services		Retail Supply
Supply Services		entral Issue Facility
Technical & Legal Libraries		ontinuing Educ Svcs
Training Service	B05	
Transportation Services		Transportation Services
Utilities		leating/Cooling Services
I Utilities	A45	Water Services
Utilities	A46	Waste Water Services
Utilities	A47	Electrical Services
Utilities	A48	Other Utility Services
Vehicle Spt	A28	Transportation Services
Weather Services		

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MEMORANDUMS OF AGREEMENT/UNDERSTANDING

- 1. PURPOSE. This appendix establishes policies, responsibilities, and procedures regarding the control, preparation, and processing of MOAs/MOUs.
- 2. SCOPE. MOAs/MOUs, as used herein, include letters of understanding/agreement, statements of understanding/agreement, operating agreements, and similar written agreements. It excludes the following documents:
- a. International Agreements (IAs). Per USCINCPACINST 4000.2N, paragraph 3, IAs are not part of the USPACOM DRIS Program. Proponent for IAs is the USARPAC SJA.
 - b. Real estate agreements/licenses.
 - c. Materiel Fielding Agreements.
 - d. Civilian Personnel and Equal Employment Opportunity Servicing Agreements.
 - e. MOAs/MOUs for troop construction projects.
- f. Internal MOAs/MOUs between or among staff principals/directors/commanders of a single subordinate command; e.g., MOA/MOU between Directors of Contracting and Public Works, U.S. Army Garrison, Hawaii (USAG-HI) or MOA/MOU between 25th Infantry Division (Light) (25th ID(L)) and USAG-HI.
- g. Funding documents such as Military Interdepartmental Purchase Requests (MIPRs)(DD Form 448).
- 3. RESPONSIBILITIES.
 - a. HQ USARPAC G4/DCSLOG.
 - (1) Establish policies and procedures to manage and administer MOAs/MOUs.
 - (2) Maintain repository of HQ USARPAC MOAs/MOUs.
- (3) Assign identification numbers to HQ USARPAC MOAs/MOUs. Annotate serial identification numbers (e.g., USARPAC-001, USARPAC-002, etc.) in the top right corner of each page of the MOA/MOU.
- (4) Receive draft MOAs/MOUs proposed by subordinate commands and forward to the appropriate staff proponent for preparation and coordination of the final MOA/MOU. See paragraphs 3c(2) and 4j(2) below.
- (5) Provide a copy of final, signed MOAs/MOUs to designated subordinate command repositories, as applicable.
 - b. HQ USARPAC staff activities.
- (1) Prepare, coordinate, finalize, and distribute USARPAC MOAs/MOUs concerning their areas of responsibility.

- (2) Review MOAs/MOUs at least triennially and revise as necessary to ensure that provisions are appropriate and current.
- (3) Provide one copy of the final, signed MOA/MOU to the G4/DCSLOG for the repository.
 - c. USARPAC subordinate commands.
- (1) Designate an activity responsible for maintaining a repository of all subordinate command MOAs/MOUs. Identify this activity to HQ USARPAC (APLG-PM). The repository will assign identification numbers to MOAs/MOUs. Identification numbers are constructed using the subordinate command's acronym and a serial number (e.g., USARAK-001), which are annotated on each page at the top right corner of the MOA/MOU.
- (2) Prepare, coordinate, and finalize subordinate command MOAs/MOUs, which should be initiated by the subject matter proponent. Or, if the subject matter proponent determines that the MOA/MOU requires signatures at the major command level (see para 4j(2)), forward a draft MOA/MOU to HQ USARPAC (APLG-PM).
- (3) Comply with applicable terms and conditions contained in MOAs/MOUs. Inform the HQ USARPAC MOA/MOU staff proponent of circumstances which prevent compliance or of noncompliance by other parties after attempts to resolve differences have failed.
- (4) Review MOAs/MOUs at least triennially and update as necessary to ensure that provisions are appropriate and current.
- (5) Provide a copy of each final, signed MOA/MOU to the designated subordinate command repository, to the activity responsible for preparing and updating ISAs, and to other affected activities.
- 4. POLICIES AND PROCEDURES.
 - a. Policies and procedures in DODI 4000.19, AR 25-50, and this regulation apply.

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- b. MOAs/MOUs document mutually agreed to guidelines within which ISAs are developed if support is provided on a recurring basis. The MOA designation is used for conditional arrangements; the MOU for unconditional arrangements. See the terms in the glossary. Examples of when MOAs/MOUs may be appropriate follow:
- (1) Arrangement/relationship that is not already directed by regulation or other directive.
 - (2) Joint projects requiring delineation of responsibilities.
 - (3) Support is provided on a nonrecurring basis.
 - (4) Agreements/understandings with non-Federal entities.
- c. MOAs/MOUs for recurring support will not be written in lieu of ISAs. Usually, for recurring support, the ISA is the only agreement required. The ISA is preferred over the MOA/MOU because it contains detailed support arrangements in a standardized format and estimated reimbursable costs of support.

- d. If appropriate, under DFAS-IN Reg 37-1, use the DD Form 448 in lieu of MOAs/MOUs for one-time, limited scope requirements for services. This funding document is excluded from the provisions of this regulation.
- e. Prepare MOAs/MOUs in the format under AR 25-50, paragraph 2-6. A sample MOA/MOU is at enclosure 1 to appendix B. MOAs/MOUs should not reiterate provisions already directed by regulations; e.g., base support of Army tenants. Cover implementing details and procedures in an ISA executed at the installation level if it involves recurring support.
- f. MOAs/MOUs are normally prepared between commands, agencies, or activities of equivalent level; e.g., major command to major command. MOAs/MOUs should not be written between a headquarters and its subordinate element. Use a directive in the form of a regulation or memorandum.
- g. MOAs/MOUs are signed by the Commanding General (CG), Deputy Commanding General (DCG), Chief of Staff (CofS), or someone with "FOR THE COMMANDER" signature authority. The MOA/MOU proponent will make this determination. MOAs/MOUs are signed by signatories with equivalent titles.
- h. MOAs/MOUs are not used to obtain reimbursable materiel and services from non-Federal sources. Process these acquisitions by the supporting contracting officer or International Merchant Purchase Authorization Card (IMPAC) card holder.
- i. Before executing an MOA/MOU, coordinate with the appropriate MOA/MOU repository to determine if an MOA/MOU already exists with the other command, agency, or activity. As a general rule, not more than one MOA/MOU will be executed by HQ USARPAC staff offices and subordinate commands with another command, agency, or activity. Exceptions due to security classification, uniqueness of situation, provisions or relationship, etc., are reviewed on a case-by-case basis by the appropriate command repository. The MOA/MOU proponent should decide whether to amend/revise the existing MOA/MOU or to prepare a separate MOA/MOU.

i. Coordinate MOAs/MOUs as follows:

- (1) HQ USARPAC staff offices. Coordinate MOAs/MOUs, as a minimum, with the G4/DCSLOG, DCSRM, SJA, and IG. Coordination is required before coordination with external commands, activities, and agencies or signature by the CG, DCG, CofS, or other HQ USARPAC signatory.
- (2) Subordinate commands. As a minimum, coordinate MOAs/MOUs with the activity designated to maintain the MOA/MOU repository, SJA, IG, and the respective resource manager. If the originator determines that the subject matter warrants finalizing and signing the MOA/MOU at the major command level, the subordinate command will forward a draft MOA/MOU to HQ USARPAC (APLG-PM). Examples of when this may be necessary are MOAs/MOUs that involve transfer of missions and resources with non-USARPAC organizations or umbrella MOAs/MOUs that affect/cover more than one USARPAC subordinate command. In these instances, the subordinate command should forward a draft MOA/MOU to HQ USARPAC (APLG-PM) for completion at the major command level.

k. USARPAC subordinate commands will establish and maintain MOA/MOU data bases. While copies of subordinate command MOAs/MOUs are not required by HQ USARPAC, submit a copy of the updated data base semiannually to HQ USARPAC (APLG-PM) by 30 April and 31 October. Copies of specific MOAs/MOUs may be requested by HQ USARPAC on an as-needed basis.

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MEMORANDUM OF AGREEMENT OR UNDERSTANDING BETWEEN U.S. ARMY, PACIFIC AND U.S. ARMY MATERIEL COMMAND

SUBJECT: Sample Format of a Memorandum of Agreement or Understanding (Place subject at top left of each subsequent page)

- 1. References. List the references that are directly related to this agreement.
- 2. Purpose. State in a few words the purpose for this agreement.
- 3. Problem (if applicable). Present a clear, concise statement of the problem, to include brief background information and/or assumptions.
- 4. Scope. Add succinct statement(s) regarding applicability and/or specific area(s) of agreement/coverage.
- 5. Understandings, agreements, support, and resource needs. List the understandings, agreements, support, resource needs, and responsibilities of and between the signatories.
- 6. Effective Date, Review, and Termination (sample provisions).
- a. This agreement will become effective upon date of last signature. It will remain in effect until revised/superseded or terminated in writing.
- b. This agreement will be reviewed triennially or sooner if changing conditions or circumstances warrant ensuring that its terms, provisions, and intent are current.
- c. This agreement may be terminated upon mutual written agreement of the signatories or unilaterally by either signatory following receipt of 180-day written termination notice.

7. Supersession (if applicable). This agree USARPAC and AMC dated	•
FOR USARPAC	FOR AMC
(Signature block)	(Signature block)
Date:	Date:

Enclosure 1 to Apprendix B

JOINT INTERSERVICE REGIONAL SUPPORT GROUPS

- 1. PURPOSE. To establish policies, responsibilities, and procedures regarding participation in local **JIRSGs**.
- 2. SCOPE. There are six **JIRSGs** in the Pacific Command as designated by **DODI** 4000.19. These **JIRSGs** and their responsible components are as follows:

AreaComponentAlaskaPacific Air ForcesGuamPacific FleetHawaiiU.S. Army, PacificKoreaEighth U.S. ArmyJapan (mainland)Pacific Air ForcesOkinawaMarine Forces Pacific

- 3. OBJECTIVE. Achieve increased quality, economies, and efficiencies of scale by:
- a. Facilitating communication and cooperation and sharing innovative ideas, information, and solutions.
- b. Preventing or eliminating unnecessary duplication of facilities/capabilities and overlapping functions among Service components.
- c. Determining optimum arrangements and amount of resources required to support DOD activities located in a particular geographic area.
- 4. RESPONSIBILITIES.
- a. HQ USARPAC **G4/DCSLOG**. Establish policies,' responsibilities, and procedures. Provide command oversight. Staff JIRSG studies and **other JIRSG** actions, as appropriate, with affected component headquarters and Federal agencies. Negotiate resolutions to problems, if any, among affected components and agencies; forward to higher **headquarters**, if necessary.
- b. 25th ID(L) & USARHAW. Chair, support, and publicize the Hawaii JIRSG and the Hawaii JIRSG Installation Commanders Council.
 - c. 25th ID(L) & USARHAW, USARAK, and USARJ (10th and 17th ASGs).
- (1) Support and actively participate in local JIRSG initiatives to achieve economies and efficiencies of scale. For example:
 - (a) Regionalize/consolidate in-house operations and service contracts.
- (b) Encourage establishment of and participation in permanent cross-service functional working groups to meet periodically to discuss common problems and exchange innovative ideas, information, and solutions; e.g., recycling, maintenance, education and training, and police services.

- (2) Provide representatives to JIRSGs and associated study/functional groups.
- (3) Provide assistance to **JIRSGs** within capabilities; e.g., management study and cost analysis expertise.

5. POLICIES AND PROCEDURES.

- a. Conduct JIRSG activities in accordance with DODI 4000.19, USCINCPACINST 4000.2N, and this regulation.
- b. **JIRSGs** do not have command authority; they make recommendations only. Approval and implementation of recommendations are the responsibility of participating commands.
- c. Complete Hawaii JIRSG studies/initiatives as soon as practicable to preclude JIRSG conclusions and recommendations based on dated information.
- d. Submit unresolved study problems of the Hawaii JIRSG, with recommendations, to HQ USARPAC (APLG-PM) for resolution. Document and include positions of participating commands.
- e. For each completed Hawaii JIRSG study/initiative, prepare a one-time summary of implementing actions taken, or to be taken, and actual or projected cost avoidance and budget savings (this requirement does not apply to status quo recommendations). Report the summary at the JIRSG meeting and attach to the minutes of that meeting.
- f. When correspondence is received directly from higher headquarters, provide a copy to HQ USARPAC (APLG-PM). Submit all responses through HQ USARPAC (APLG-PM).



GLOSSARY

Section I. ACRONYMS

9th RSC 9th Regional Support Command 9th TSC 9th Theater Support Command 10th ASG 10th Area Support Group

17th ASG 17th Area Support Group

25th ID(L) & USARHAW 25th Infantry Division (Light) and U.S. Army, Hawaii

196th Inf Bde 196th Infantry Brigade

APLG-PM Logistics Programs Management Division,
Office of the **G4/DCSLOG**, HQ USARPAC

AR Army Regulation

ASA(FM&C) Assistant Secretary of the Army for

Financial Management and Comptroller

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CG Commanding General

CofS Chief of Staff

DCG Deputy Commanding General

DCSRM Deputy Chief of Staff for Resource Management

DD Department of Defense

DFAS-IN Defense Finance and Accounting Service, Indianapolis

DOD Department of Defense

DODAAC Department of Defense Activity Address Code

DODI Department of Defense Instruction
DRIS Defense Regional Interservice Support

e.g for example

G4/DCSLOG G4/Deputy Chief of Staff for Logistics

HQ headquarters

IA International Agreement IG Inspector General

IMPAC International Merchant Purchase Authorization Card

ISA Intra/Interservice Support Agreement
JIRSG Joint Interservice Regional Support Group
MIPR Military Interdepartmental Purchase Request

MOA Memorandum of Agreement
MOU Memorandum of Understanding

POC Point of Contact RM Resource Manager

SAM Support Agreements Manager

SBC Service Based Costing
SJA Staff Judge Advocate
USAG-HI U.S. Army Garrison, Hawaii

USARAK U.S. Army Alaska
USARJ U.S. Army Japan
USARPAC U.S. Army, Pacific

USCINCPACINST U.S. Commander in Chief, Pacific Instructions

USPACOM U.S. Pacific Command

Section II. TERMS

<u>Base support.</u> The term base support includes base operations support (BOS) and real property maintenance (RPM). BOS includes traditional base operations support (BASOPS), family programs, environmental programs, audio-visual, and base communications; it does not include long haul communications. RPM includes the maintenance and repair of real property and minor construction.

<u>Defense Regional Interservice Support (DRIS) Program.</u> The DRIS Program promotes intraservice, interservice, interdepartmental, and interagency cooperation and support to improve effectiveness and economy of operations by eliminating duplicate support services among DOD components and non-DOD federal agencies without jeopardizing mission accomplishment. Its objective is achieved through the use of JIRSGs and agreements, both ISAs and MOAs/MOUs.

Intra/Interservice Support Agreement (ISA). A formal agreement to provide recurring base support to another DOD or non-DOD Federal activity. ISAs are recorded on DD Forms 1144. They define the support provided by one supplier to one or more receivers, specify the basis for calculating reimbursements, establish the billing and reimbursement process, and specify other terms and conditions.

<u>International Agreement (IA).</u> An agreement that is concluded with one or more foreign governments (including their agencies, instrumentalities, or political subdivision) or with an international organization.

<u>Joint Interservice Regional Support Group (JIRSG)</u>. A group comprised of representatives from DOD activities in a designated geographical region who meet regularly to share innovative ideas and seek opportunities for improving mission quality, efficiency and effectiveness through the use of ISAs, joint consolidation/regionalization studies and other cooperative efforts.

Memorandum of Agreement (MOA). Memorandum that defines general areas of conditional agreement between two or more parties -- what one party does depends on what the other party does; e.g., one party agrees to provide support if the other party provides the materials.

<u>Memorandum of Understanding (MOU)</u>. Memorandum that defines general areas of understanding between two or more parties -- explains what each party plans to do. However, what each party does is not dependent on what the other party does; e.g., does not require reimbursement or other support from receiver.

Recurring (as in "recurring" base support). Support that occurs or comes up again or repeatedly. For ISA purposes (use of ISA format for recurring support vice MOA/MOU or MIPR), support is projected to be provided more than three times per year over 2 years or more. This is not an absolute rule. The SAM should use his or her discretion in determining the type of agreement to use for each situation.